

GENERAL

Executive Summary

This is the third year of the City of Wichita's 2009-2013 Consolidated Plan and program activities have been identified to address the needs identified in the Plan and to achieve the mission - to create communities of choice where:

- low to moderate income persons have safe, affordable housing;
- residents realize their full economic and personal potential; and
- neighborhoods are healthy, vibrant and provide quality goods and services.

This third program year will be a challenging one for the Wichita community. Even though the country and our community are experiencing a moderate improvement in economic conditions, challenges remain in terms of continued progress. As this plan is being developed debate is ongoing in Washington as to the future of federal funding for all of the programs listed herein, which are essential for many in the Wichita community to achieve and maintain a high quality of life.

Components of the Third Program Year Action Plan (2011-2012) will provide assistance to persons who are experiencing need for the first time as well as to those who have been without the necessary resources to realize the community's vision. All activities will meet HUD national objectives to benefit low and moderate income persons and prevention and/or elimination of slums and blight.

The City of Wichita's top two 2009-2013 Consolidated Plan priorities are housing and public services; these activities are high priority items in the 2011-2012 action plan. Safe, affordable housing will provide community stability so that the Public Services which are delivered will have a reasonable expectation of improved quality of life, leading to self-sufficiency for the recipients of Consolidated Plan-funded services.

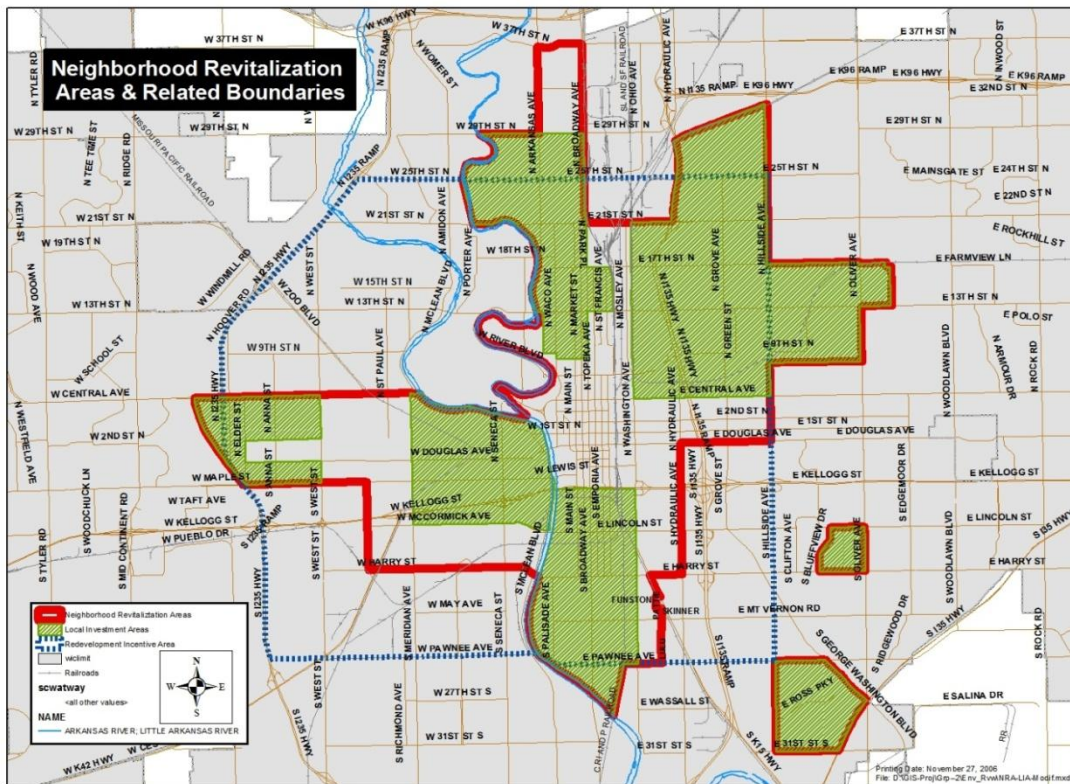
Plan objectives and anticipated outcomes are detailed in the Housing, Homeless, Community Development and Non-Homeless Special Needs Housing sections of this Third Program Year Action Plan.

General Questions

Area Designations

The City has designated several geographic areas for investment of Consolidated Plan funding. They are reflected on the map below and have been identified based on the income characteristics of the residents as well as the condition of the housing stock and community infrastructure. In general, the approved Third Program Year Action Plan will fund projects in the Neighborhood Revitalization Area (outlined in red below). However there are several programs which will be restricted to the Local Investment Areas only, to provide a greater visual impact.

A minimum of 90 percent of the programs listed in the Third Program Year Action Plan for Community Development Block Grant and HOME Investment Partnerships allocations will be expended in these areas. Other sources which will be sought include Affordable Housing Funds and local matching grants.



Basis for Identifying the Target Areas

These areas were first designated by the City in its 2004-2008 Consolidated Plan and were identified based on 2000 Census data. The City will continue to target its resources in these areas due to the continued needs based not only on demographics, but also on the condition of housing and infrastructure, and the potential for economic development. The following tables represent 2000 Census data.

Table 1
Demographics for the City and Neighborhood Revitalization/Local Investment Areas

	City of Wichita	City of Wichita (excluding NRAs)	Neighborhood Revitalization Areas
Population	332,693	247,251	74,786
White	237,405	196,220	34,273
Minority	95,290	51,033	40,513
Percent Minority	28.64%	20.64%	54.17%
Low/Mod	141,987	88,316	47,664
Low/Mod Universe	321,102	238,863	72,046
Low/Mod Percent	44.22%	39.97%	66.16%
Number of Households	135,047	101,437	28,987
Median Income	\$45,889	\$51,792	\$27,208
Average Per Capita Income	\$17,854	\$24,000	\$11,707
# of Persons Below Poverty	37,597	19,329	16,272
Poverty Universe	328,053	245,425	72,231
Percent Below Poverty	11.46%	7.88%	22.53%
Number Employed	160,244	124,433	30,779
Number Unemployed	9,048	5,393	3,296
Percent Unemployed	5.60%	4.15%	9.67%
Housing Units	147,560	109,026	33,354
Occupied	135,047	101,437	28,987
Vacant	12,513	7,589	4,369
Percent Vacant	8.48%	6.96%	13.10%
Owner Occupied	82,565	67,052	15,179
Renter Occupied	52,484	34,387	15,811
Percent Renter Occupied	35.57%	31.54%	47.40%
# housing units 1939 or earlier	18,333	7,265	9,803
% housing units 1939 or earlier	12.42%	6.66%	29.39%
Median Year Built	1955	1957	1948
Owner Occupied Value	\$85,632	\$100,146	\$40,264
Median Rent	\$552	\$578	\$469

Table 2
Demographics of Each Neighborhood Revitalization/Local Investment Areas

	Core Area*	Planeview	Hilltop
Population	68,733	4,261	1,792
White	31,912	1,249	1,112
Minority	36,822	3,011	680
Percent Minority	53.54%	70.66%	67.95%
Low/Mod	43,241	3,039	1,384
Low/Mod Universe	65,976	4,271	1,799
Low/Mod Percent	65.54%	71.15%	76.93%
Number of Households	26,925	1,289	773
Median Income	\$27,334	\$26,845	\$22,575
Average Per Capita Income	\$11,795	\$9,945	\$11,357
# of Persons Below Poverty	14,737	1,108	427
Poverty Universe	66,175	4,264	1,792
Percent Below Poverty	22.27%	25.98%	23.83%
Number Employed	28,473	1,559	747
Number Unemployed	3,040	169	87
Percent Unemployed	9.65%	9.78%	10.43%
Housing Units	30,807	1,613	934
Occupied	26,925	1,289	773
Vacant	3,883	325	161
Percent Vacant	12.60%	20.15%	17.24%
Owner Occupied	12,425	354	400
Renter Occupied	14,502	935	374
Percent Renter Occupied	47.07%	57.97%	40.04%
# housing units 1939 or earlier	9,468	268	67
% housing units 1939 or earlier	30.73%	16.62%	7.17%
Median Year Built	1948	1946	1947
Owner Occupied Value	\$41,441	\$26,775	\$72,001
Median Rent	\$473	\$392	\$443

In addition to the demographic data, these areas continue to require focused attention to counter the results of aging housing and infrastructure. While the City has made progress in revitalizing portions of the target neighborhoods, the overall redevelopment plan is one which will require multi-year funding and focus.

Underserved Needs

The needs of the residents and property in the target areas are underserved primarily due to a lack of funds. To counter this condition the City invests CDBG and HOME dollars to a significant degree and encourages private development as well. However many of the neighborhood conditions have accumulated over time and it will take time to address them all.

Annual allocations have been supplemented in the past two years with funds from the American Recovery and Reinvestment Act of 2009 however those funds will be depleted when this Third Program Year Action Plan is in place. Therefore, the primary source of funding will be entitlement funding which will be allocated as detailed in the following pages and in the spreadsheets at the end of this document.

A second strategy to address the underserved needs is to continue to provide incentives for private development in these areas. Incentives that are available in these areas include tax rebates, façade improvement funds, water/sewer tap and plant equity fee waivers, and permit fee waivers.

A third strategy will be to continue seek partnerships with other government agencies, the private and non-profit sectors, faith-based programs, and the philanthropic community. This strategy has been beneficial on a number of projects and provides a great opportunity to leverage resources and avoid duplication.

Third Program Year Action Plan Local Resources

The Third Program Year Action Plan has been prepared assuming 2010-2011 funding levels for 2011-2012:

CDBG Annual Allocation	\$3,084,879
HOME Investment Partnerships	\$1,826,790
Emergency Shelter Grant	\$ 125,133

These funds are proposed for project allocations as summarized below:

Community Development Block Grant

Housing	\$1,367,640
Public Services	\$1,000,000
Capital Improvement	\$ 213,809
Planning and Administration	\$ 616,140

HOME Investment Partnerships

Projects/Programs	\$1,526,790
Community Housing Development Organizations	\$ 300,000*
Program Administration	\$ 182,679

*An additional \$39,049 from prior year unallocated funds will be added to this amount.

Note: The City meet will meet its HOME program 25% match obligation through the value of waived permit fees and tax rebates; AHP funding which CHDOs pair with HOME-funded projects; and the present value of interest which Habitat waives for its homebuyers on project receiving HOME downpayment and closing cost assistance.

Emergency Shelter Grant

Essential Services	\$ 32,286
Maintenance and Operations	\$ 66,591
Prevention	\$ 20,000
Administration	\$ 6,256

*Note: ESG funds are contracted to local service providers and by contract they commit to provide the required dollar-for-dollar match for funds received. Documentation of match records is maintained in City files and reviewed in monitoring visits. The City administration match is met through oversight by the department director.

The Office of Public and Indian Housing will fund the Wichita Housing Authority as follows:

Housing Authority

Public Housing	\$ 5,827,713
Capital Fund	\$1,086,315
Section 8 Housing Choice Voucher	\$14,783,066

In addition to Emergency Shelter Grant funds listed above, the local Continuum of Care has been awarded \$2,093,834 for 2010.

American Recovery and Reinvestment Act of 2009

The City of Wichita was designated to receive the following ARRA funds (by formula). They represent a significant opportunity to invest in the lives and neighborhoods of the City's most vulnerable populations:

- Public Housing Capital Fund: \$1,265,098
 - All funds have been expended on furnace and air conditioner upgrades in Public Housing properties
- Community Development Block Grant-R: \$764,126
 - All funds have been expended or committed to neighborhood façade upgrades for eight businesses and over 160,000 square feet of sidewalk improvements
- Homelessness Prevention and Rapid Re-Housing Program: \$1,168,490
 - As of March 4, 2011, 244 households have received rent and utility assistance to end their homelessness by being housed or to avoid homelessness

Managing the Process

Lead Agency

The Housing and Community Services Department is the lead agency for developing and administering the programs funded through the Consolidated Plan. The department's mission – to provide housing and related services to benefit the citizens and neighborhoods of Wichita – is consistent with the goals of the funds which are a part of the Plan. The department is supported by the administrative systems and organizational infrastructure of Wichita City government, which facilitates the approval and execution of contracts, processes payment requests and provides information technology support.

Process Steps

Housing and Community Services Department staff begins the Annual Program Year Action Plan process by preparing estimates of federal funding levels for the coming year. Once the estimates are developed, staff recommends funding levels for various program activities. The recommendations are based on historical demand for services as well as new initiatives – all of which must meet a national objective and be consistent with the Consolidated Plan. Priority funding recommendations for 2011-2012 were based on the 2009-2013 Consolidated Plan.

This package is presented to the City Council for review and comment – and to the public during the City Council meeting. Once the City Council approves the estimates and recommendations, Requests for Proposals are issued for CDBG projects and invitations to submit applications are issued for HOME funded activities. Responses are reviewed by staff and by a citizens committee, and are adjusted once the final allocations are made available.

Enhanced Coordination

The City has endorsed a model program, the New Communities Initiative, which involves a collaboration of public and private agencies and local and state government. This model is being revised to expand to four neighborhoods and will be led by a policy group of local leaders representing a broad spectrum of government, private and non-profit entities.

Housing and Community Services Department staff are members of various community task forces and participate in discussion and decision-making sessions with each. They include: PACES Leadership Committee (job training and placement); Basic Needs Community Impact Council; Continuum of Care Coordinating Committee; Homeless Services Provider Network; Tenant Advisory Council (Public

Housing), to name a few. The department's representation on these committees provides a link between the service providers and the Consolidated Plan initiatives.

Citizen Participation

Citizens were asked to comment on priorities for the 2011-2012 Third Program Year Action Plan, through presentations at District Advisory Board meetings in November 2010. Given the need to continue current programs to meet ongoing needs, and no guarantees of additional funding, the citizens recommended that the City continue funding current programs at current levels.

Following the District Advisory Board presentations, the annual allocations were presented to the Wichita City Council in a public hearing on December 7, 2010. Following that presentation requests for proposals and applications were distributed, inviting community agencies to propose or apply for funds to deliver services. A committee of citizens appointed by the City Council, the Grants Review Committee (GRC), reviewed the applications and proposals and conducted a public hearing on January 20, 2011 to review proposals and receive citizen comments. They prepared recommendations which were presented in a second City Council meeting on March 8, 2011.

Following that meeting, a formal 30 day public comment period was announced and citizens were invited to comment on the plan from March 9, 2011 through April 8, 2011. (See attached affidavits of publication).

Citizen Comment.

Institutional Structure

The City of Wichita has a history of successful administration of federal programs for housing, community planning and development, and the existing institutional structure will continue. The Housing and Community Services Department is responsible for administering HUD funding through the Consolidated Plan (CDBG, HOME and ESG), as well as operation of the Wichita Housing Authority which is funded through the Office of Public and Indian Housing. As the administering department, the Housing and Community Services Department utilizes the services of the City Finance, Administration and Law Departments to manage grant agreement documents. In addition, the City Manager's Office and Public Works Department also have a role in implementing many of the programs which are funded.

The City also contracts with non-profit and for-profit housing developers and service providers, to implement components of the action plans. Fund availability is announced through public City Council hearings and in the media. Service providers are identified through a competitive process – either through a Request for Proposals or Invitation to Apply. Housing developers which have been funded include four certified Community Housing Development Organizations (CHDOs): Community Housing Services; Mennonite Housing and Rehabilitation Services; Power CDC; and Wichita Indochinese Center. These agencies apply for and receive CHDO operating and development funds through the HOME program. For-profit developers may also apply for development funding.

The Continuum of Care Coordinating Team provides assistance in review and recommendation for Emergency Shelter Grant funding.

A Council-appointed citizens committee, the Grants Review Committee, reviews all CDBG, HOME and ESG proposals and applications and makes funding recommendations to the City Manager. His recommendations are forwarded to the City Council for final approval.

Monitoring

Community Development Block Grant funded programs are monitored in several ways. Monitoring staff carefully review external audit documents submitted by subrecipients in the initial application for funding and make note of any irregularities which must be addressed prior to entering into a funding agreement. City contracts with subrecipients for annual funding include performance measures which require submission of monthly reports on progress toward meeting those goals. City staff reviews all such reports as a component of desk audits performed for each subrecipient. The desk audit also includes review of reimbursement requests. Comprehensive on-site monitoring takes place in the following situations, at a minimum:

- Within the first year for every new subrecipient.
- Any subrecipient who fails to take recommended corrective action on two consecutive desk audits.
- Projects which are at high risk of error such as public services activities which serve large numbers of people.
- Projects which are at high risk based on the amount of funds involved.

A quarterly written summary is provided to the subrecipients, which reflects each desk or on-site monitoring audit performed during the quarter. The summary includes strengths and weaknesses, and offers to provide technical assistance to address serious weaknesses.

The HOME Investment Partnerships program monitoring plan includes annual on-site monitoring of all projects which have been funded with HOME funds, during the affordability period. Homeownership projects receiving HOME program assistance for purchase and/or rehabilitation/construction are subject to mortgage liens which are filed with the Register of Deeds of Sedgwick County to guarantee the required affordability period. And finally, during the development process, HOME staff monitors construction progress in order to ensure the validity of reimbursement requests submitted for payment. Such payment requests are also reviewed to confirm that specific costs are eligible for HOME funding. Construction projects are also monitored by the City's Office of Central Inspection to ensure compliance with applicable building codes.

The Emergency Shelter Grant program is monitored according to the CDBG monitoring protocol. However comprehensive monitoring for this program is less likely to occur with frequency due to the size of the individual contracts. However comprehensive monitoring will occur for (at a minimum):

- New subrecipients
- Subrecipients who fail to take corrective action in two consecutive desk audits.

The City of Wichita is committed to ensuring that funds are utilized to meet HUD national objectives and local goals and mission. This monitoring plan will provide that assurance.

Lead-Based Paint

The City of Wichita will continue to ensure that recipients of its services have access to housing which is lead safe. It will do so in the following ways.

Home repair projects will have risk assessments performed prior to construction. Projects costing between \$5,000 and \$25,000 are subject to homeowner notification, renovation by trained and qualified workers, temporary relocation of household members and clearance testing. Program staff are licensed Risk Assessors and receive annual training and updates to their certifications. Regardless of the amount of work performed, all homeowners receive the “Protect Your Family from Lead in Your Home” and “Renovate Right” booklets.

When homes are purchased with assistance from HOME funds, realtors are required to provide buyers with a copy of the standard lead-based paint disclosure form and booklet when the purchase contract is signed. Copies are maintained in the City’s files. The City also developed a Contract Addendum that is used in connection with the City’s down payment and closing cost assistance program. The Addendum advises buyers and sellers that the City’s funds are subject to the lead paint regulations, that the City presumes lead-based paint is present in structures built before 1978, and that such structures will be inspected by the City to detect deteriorated paint. The seller will be required to correct deficiencies and to obtain the required clearance inspections prior to closing. Clearance statements and Lead Presumption notification forms are provided to the buyers at closing, and buyers are advised that repairs made with City funds will not disturb sufficient surface areas to necessitate formal clearance, but that safe work practices will be utilized.

Housing Authority-owned properties are lead-safe and therefore tenants placed in Public Housing are assured of a lead-safe living environment. Section 8 Housing Choice Voucher holders are also assured of a lead safe environment through the required property inspection process. Prior to issuance of a payment agreement with a landlord, properties are inspected and must meet Housing Quality Standards. Properties built before 1978 with chipped or peeling paint will not pass Housing Quality Standards inspections until the property is free of lead hazards. As an additional precaution, the Section 8 Housing Choice Voucher program also cross references its units with units where children have been identified as having elevated blood levels (EBL) by the Kansas Department of Health and Environment. To date, no subsidized addresses have matched the state’s addresses.

The City of Wichita was included in a successful grant application which was submitted by the Kansas Department of Health and Environment to enhance lead elimination activities in Wichita homes. Grant funds from KDHE will be available to CDBG-funded home repairs, specifically related to lead based paint.

HOUSING

Specific Housing Objectives

Following are the priorities and specific objectives that the City of Wichita hopes to achieve in the Third Program Year.

- *Promote Homeownership* by a) increasing the number of first time homebuyers, b) increasing the housing stock available to first time homebuyers, c) maintain safe housing for existing homeowners through home repair programs.
- *Assist low to moderate income renters* by a) maintaining an occupancy level of 98 percent or higher in our public housing units, b) maintaining a 98 percent or higher lease-up rate in our Section 8 program, c) depending on available funding, provide resources to repair property for rent to low to moderate income families and individuals, d) encourage and participate in the development of new affordable rental units.
- *Assist the homeless population* by a) providing funds to support emergency shelter services, b) depending on funding availability provide funds to support transitional housing programs, c) provide funds to prevent homelessness, and d) provide affordable permanent housing.
- *Enhance the quality of life for low to moderate income homebuyers, homeowners, and renters* by a) providing information about maintaining their housing, b) provide information about how to purchase a home, c) provide information and resources about modifying homes to accommodate special needs.
- *Enhance low to moderate income neighborhoods* by a) funding blight elimination programs, and b) funding programs to acquire and rehabilitate blighted properties, c) funding neighborhood infrastructure projects.

The following table details objectives, anticipated resources, and the estimated number of units to be produced or families to be assisted during 2011-2012.

Needs of Public Housing

Since the Wichita Housing Authority is a part of the Housing and Community Services Department, department staff is ideally positioned to deliver comprehensive and coordinated services. In particular, the department encourages Public Housing tenants and Section 8 Housing Choice Voucher holders, to explore the possibility of homeownership with assistance from the HOME program.

Barriers to Affordable Housing

The City of Wichita does not have regulatory barriers to affordable housing however it is silent on policy measures which could enhance the availability of affordable housing. The City of Wichita waives building permit, water, and sewer tap fees in the Neighborhood Revitalization Area for new construction. These waivers are established to encourage development within the central city and are most often used by property owners who are improving residential property.

The greatest barrier associated with housing development and support lies in the marketing of the available programs and incentives. The City continues to identify ways to increase its marketing efforts, primarily through the use of the City's public television channel – City 7.

Specific Housing Objectives: 2011-2012

Objective	Resources	Estimate Funding Amt	Units
Promote homeownership			
A. Increase number of first time home buyers	HOME, local lender pool, local banks and financial institutions	HOME Admin \$91,399 HOME 80 \$649,111	40 1 st time homebuyers
B. Increase number of affordable single family homes for purchase	HOME and local banks and financial institutions	HOME Admin \$91,340 CHDO SF DEV \$275,031 Hsg Dev Loan \$400,000	23 homes
C. Maintain safe housing for existing homeowners through home repair programs	CDBG, HOME, Affordable Housing Program, non-profits, local builders' associations, local job training programs	Home Repair \$659,467 Deferred Loan \$ 35,000	315 homes repaired
Assist low to moderate income renters			
A. Maximize Public Housing inventory by maintaining 98+% occupancy	Office of Public and Indian Housing	Rent Sub \$1,809,432 Cap Fund \$1,086,315	566 households
B. Maximize Housing Choice Voucher program by maintaining 98+% utilization	Office of Public and Indian Housing, Supportive Housing Program	PIH HCV HAP \$13,538,607	2,500 households
C. Provide funds for repairs to property for rent to low to moderate income renters	Local tax incentive programs	None Budgeted	NA
D. Encourage and participate in development of new affordable rental units	Federal Housing Tax Credit program, local tax incentive programs, City Council endorsement	None Budgeted	NA
Assist the homeless population			
A. Provide funds to support emergency services	CDBG ESG	Women's Services \$300,000 Emergency Shelter \$125,133	9,452 persons
B. Provide funds to support transitional housing programs	ESG	None Budgeted	NA
C. Provide funds to prevent homelessness	HPRP	None Budgeted	NA

Objective	Resources	Estimate Funding Amt	Units
D. Provide affordable permanent housing	<ul style="list-style-type: none"> Office of Public and Indian Housing HPRP Community Nonprofits City of Wichita general fund Sedgwick County general fund 	VASH \$ 139,813 HPRP \$1,110,065 Housing First \$191,368 Housing First \$191,368	85 voucher units 466 persons 64 persons (City & County)
E. Administer Homeless Assistance	ESG CDBG HPRP	ESG \$6,256 Housing First \$50,000	NA
Enhance the quality of life for low to moderate income homebuyers, homeowners and renters			
A. Provide information as to how to maintain their housing	CDBG, HOME, Office of Public and Indian Housing, community counseling agencies	In-Kind	NA
B. Provide information regarding how to purchase a home	HOME, community counseling agencies, CHDOs	CHDO Operating \$60,000	100 persons
C. Provide information and resources to address the need to modify homes to accommodate special needs	CDBG	NIS Admin \$482,173	NA
Enhance low to moderate income neighborhoods			
A. Fund blight elimination programs	CDBG, HOME	Demolition \$171,000 N'hood Clean-ups \$50,000	37 homes 14 areas
B. Fund programs to acquire blighted properties and restore them	HOME	Boarded up \$200,000 Home program	4 homes
C. Fund neighborhood Infrastructure Projects (Sidewalks)	CDBG	CDBG \$213,809	54,410 sq ft

HOME Investment Partnerships Program

The City of Wichita will not utilize forms of assistance of HOME funds, other than those described in 24 CFR 92.205 (b), and does not plan to use HOME funds to refinance existing debt secured by multifamily housing.

HOME funding will be utilized to provide down payment and closing costs assistance loans for owner-occupant homebuyers with household incomes not exceeding 80 percent of the median income level for the Wichita MSA. The City's homeownership assistance program is known as HOMEownership 80.

The City will utilize the "recapture" option in connection with its homebuyer assistance program, as described in 24 CFR 92.254, of the HOME regulation. Financial assistance available under the City's HOMEownership 80 program is provided in the form of loans secured by a second and/or third mortgage with an acceleration clause to call the entire note due and payable in the event of subsequent sale or when the property ceases to be owner-occupied. A statement of owner-occupancy is an element of the second mortgage. In the event the re-sale price of the HOME-assisted property is insufficient to pay for closing costs, sales expenses and outstanding mortgage balances, the HOME subsidy loan may be forgiven in whole or in part, provided the seller (original program participant) does not receive any proceeds from the sale of the home at the time of closing. This provision also applies to foreclosure sales.

The City of Wichita believes affordability is best achieved by making HOME subsidies available through zero-interest deferred payment loans, which have no monthly payment obligation. By making these loans due and payable upon re-sale, the HOME funding can be "recycled" in order to carry out additional affordable housing projects. All loan repayments are considered to be Program Income, and must be used in connection with HOME-eligible projects. HOMEownership 80 loan funds repaid during the affordability period are considered to be "recaptured" funds.

The City's loan documents include a provision for partial loan forgiveness, in connection with its HOMEownership 80 program. Upon expiration of the applicable affordability period, the City will forgive 50 percent of the loan provided for down payment and closing costs, and if a loan for rehabilitation was provided in connection with the purchase, the entire loan will be forgiven following the end of the applicable affordability period.

The City will provide 15% of its HOME allocation to Community Housing Development Organizations (CHDOs) in order to support the development of affordable housing. Mennonite Housing Rehabilitation Services and POWER Community Development Corporation will receive funding, under the CHDO set-aside, sufficient for each of them to develop four new homes which will be sold to income-eligible homebuyers. The City has restricted the development of such housing, to Redevelopment Incentive Areas and Local Investment Areas, in order to complement other public and private efforts to build up the City's core areas.

The City of Wichita has a documented and extensive program for outreach to minority and women-owned businesses for the general purpose of government. Procurement processes for the HOME program are governed by these policies which can be found in the attached manual. To the extent applicable, similar language/expectations will be included in CHDO contract documents.

HOMELESS

Sources of Funds

During the 2011-2012 year, the City of Wichita expects to receive \$125,133 in Emergency Shelter Grant (ESG) funds to assist the homeless population by supporting essential services, maintenance and operations and homeless prevention. The Third Program Year Action Plan includes contracts with Catholic Charities, Inter-Faith Ministries, The Salvation Army, United Methodist Open Door, Center of Hope, and the YWCA Women's Crisis Center to provide these services. These organizations were identified through a competitive proposal process and reviewed by a citizens committee prior to approval by the Wichita City Council. Organizations which serve victims of domestic violence will also receive support from the Community Development Block Grant (CDBG) program, Public Services category. Funds will be used for counseling and operational costs of the facilities.

The City of Wichita and Sedgwick County have also committed general funds to pay for rent subsidies for chronically homeless persons participating in the Housing First program. In the Housing First program, chronically homeless persons are offered immediate permanent housing with the option of receiving supportive services. All participants agree to meet at least weekly with a case manager and to adhere to the lease requirements. City staff administers this program.

Homelessness Prevention and Rapid Re-Housing Program (HPRP) funds will also be available in the Wichita community during the 2011-2012 program year. These funds will be used to (rapidly) place homeless persons in permanent housing and to prevent homelessness by providing financial assistance to persons who are at imminent risk of becoming homeless. The City will continue to contract with community agencies to implement the program.

Homelessness

The Third Program Year Action Plan will provide funding support to each phase of the continuum of services outlined in the 2009-2013 Consolidated Plan. Emergency shelter will be provided to homeless individuals and families with support from the ESG program. In addition, persons fleeing domestic violence environments will receive shelter and counseling through ESG and CDBG funds. There are no obstacles foreseen due to the fact that the homeless services provider network collaborates on a regular basis to avoid duplication and enhance seamless service delivery.

Chronic Homelessness

The Task Force on Ending Chronic Homelessness presented a five-point plan to the Wichita City Council and the Sedgwick County Commission in March, 2008. The five points of the plan are: 1) Establish a one-stop resource and referral center; 2) Implement a Housing First program; 3) Identify strategies to meet unfilled needs for emergency shelter for the next 2-3 years; 4) Identify sustainable funding sources; and 5) Create an oversight committee to ensure implementation of the other four strategies. The oversight committee is in place and the Housing First program has been implemented. A capital campaign to create a Resource and Referral Center is in place; the center is expected to open in 2011.

Homelessness Prevention

Homeless prevention will continue to be the focus of programs funded with the American Recovery and Reinvestment Act of 2009 funds. Agencies which operate this program are under contract with the City of Wichita to provide payments for utilities, rent and other eligible costs to ensure that persons at risk can avoid eviction and become stabilized.

Discharge Policy

Foster Care Discharge Protocol

Kansas Department of Social and Rehabilitative Services, which includes Children and Family Services, has adopted a policy that would prevent discharging homeless individuals from publicly funded institutions or systems of care into homelessness or into HUD funded programs for the homeless. The policy was approved December 2006. The policy states that staff will ensure to the maximum extent practical and when appropriate that all individuals who are discharged from State funded institutions or systems of care have housing options available in order to prevent being discharged into homelessness. Youth who leave the foster care system because they have attained 18 years of age are eligible to participate in Independent Living Services through the Chafee Foster Care Independence Program. This is a voluntary program and youth may choose not to participate. Prior to discharge/release at 18 years of age, youth receive information concerning transitional planning which includes information on housing, employment and educational services available to them through the Independent Living Program. Transition plans do not include direct discharge to homeless shelters. SRS-Children and Family Services has six Regional Independent Living Coordinators who help children in Foster Care transition into adulthood.

Health Care Discharge Protocol

The Kansas Department on Aging follows state and federal regulations in relation to discharge planning however neither the state nor federal regulations address assurance that residents will be discharged into housing. The Kansas Department on Aging has agreed to be a member of the Kansas Interagency Council on Homelessness. Further discussions will occur in 2008-2009 at the KICH meetings. The same applies to general health care facilities. They are bound by state and federal regulations but assurance that housing will be available is not in the regulations. The Kansas Hospital Association will be asked to join the Kansas Interagency Council on Homelessness.

Mental Health Discharge Protocol

Kansas Department of Social and Rehabilitative Services (SRS), which includes Mental Health Services, has adopted a formal policy that would prevent discharging homeless individuals from publicly funded institutions or systems of care into homelessness or into HUD funded programs for the homeless. The policy was approved December 2006. The policy states that staff will ensure to the maximum extent practical and when appropriate that all individuals who are discharged from State funded institutions or systems of care have housing options available in order to prevent being discharged into homelessness. SRS-MH is currently developing a strategic plan to standardize the discharge planning protocol among all three State Mental Health Hospitals. A brief summary of the charge to the planning committee is: 1. Develop Discharge Protocol; a. develop a hospital discharge protocol that addresses continuing care needs; b. the protocol should address the needs of special populations and co-occurring issues (Mental Retardation/Substance Abuse, offenders, behavioral issues aging, homeless); c. protocol should describe how sharing and improving access to records will occur across systems. Agencies involved are: Social and Rehabilitative Service-Disability and Behavioral Health Services, Association of Community Mental Health Centers, Department of Education, Larned State Hospital, Mercy Regional Hospital, Area Mental Health Center, Prairie View Mental Health Center, Kaw Valley Center, Kansas NAMI, Osawatomie State Hospital, Topeka Independent Living Center, Havilland Nursing Facility for Mental Health, Wichita State University, Value Options, consumers of mental health services and their family members.

Corrections Discharge Protocol

The Kansas Department of Corrections has a formal policy regarding release and discharge planning, with planning for all offenders beginning at 16 months pre-release, or upon admission if their length of incarceration is less than 16 months. Offenders are assessed for risk and need, and plans are developed for their return to the community. Specialized reentry and discharge planning staff are in all facilities working with offenders. Housing specialists in Topeka, Kansas City and Wichita support release and discharge planners in their effort to find suitable housing for offenders. There are still many barriers, but the issue is receiving a lot of attention by case managers and specialists in the corrections system.

COMMUNITY DEVELOPMENT

The City of Wichita's non-housing priority community development needs have been identified in various neighborhood plans. Specifically they include public facilities such as improved sidewalks, street improvements and street layout. These are most frequently mentioned in each of the five plans for the target areas and are therefore rated at the highest priority level. In addition the neighborhood plans include the need for new or improved neighborhood parks, open spaces and pedestrian walkways.

The plans also stress the need for community gathering places so that residents can be informed and have a voice in their future. The Neighborhood City Halls currently provide that outlet and the Community Development Block Grant-funded positions at those facilities promote the use of the Neighborhood City Halls for the benefit of the surrounding neighborhoods. In the Second Program Year Action Plan, the Neighborhood Assistant positions will be funded to continue to provide this service.

Public Services initiatives address priority needs often mentioned in the neighborhood plans as well as in responses to the priority needs survey which the City conducted in preparation of the 2009-2013 Consolidated Plan. Youth programs are specifically mentioned and the Second Program Year Action Plan will fund afterschool recreation and enrichment and summer youth employment programs.

Code enforcement is being supported in the non-housing community development needs in the form of funds to demolish blighted properties (CDBG) and through HOME funds which will be available to acquire and rehabilitate boarded up homes. Both of these activities have consistently been listed as high priority needs as expressed by residents who live in areas where such blighted conditions exist.

Specific Objectives

Following is a summary of specific objectives listed in the 2009-2013 Consolidated Plan, Housing and Community Development Activities chart. These activities continue to guide funding decisions.

Public Facilities and Improvements

- 03: develop or improve 4 parks and/or neighborhood centers
- 03A: develop one senior center following consultant needs assessment (Long Term)
- 03C: develop resource and referral center for the homeless
- 03E: develop or expand neighborhood meeting space in at least one target area (Long Term)
- 03F: develop new parks in target areas (Long Term)
- 03I: create flood drain improvements in target area (Long Term)
- 03J: create water and sewer improvements (Long Term)
- 03K: initiate street improvements (Long Term)
- 03L: complete 5 sidewalk projects

Clearance and Demolition

04: Fund 39 projects

Public Services

05: fund 8 public services projects

05A: provide 10 units of services for seniors

05D: fund 5 youth projects

05E: develop or improve 4 transportation projects (Long Term)

05F: fund substance abuse treatment services (Long Term)

05G: fund 2 projects that serve victims of domestic violence

05H: fund or support one employment training program

05I: fund or support one crime awareness program

05J: fund or support one fair housing activity

05K: fund one project to increase access to health services (Long Term)

05Q: provide support for one subsistence payment program

Other

12: provide funds or support for the construction of 31 single family homes (HOME)

13: provide funds or support for direct homeownership assistance

14A: provide funds for rehab of 240 single unit residential projects (HOME and CDBG)

14B: provide funds for rehab of multi-family residential projects (Long Term)

14F: provide funds for 40 improvements to single family properties which increase energy efficiency

14G: provide funds to acquire 20 properties for rehabilitation

14H: provide funds for administration for rehab projects

14I: provide funds for 6 projects which address lead paint testing and/or abatement

16A: provide funds for 4 residential historic preservation projects

16B: provide funds for one non-residential historic preservation project

17A: fund 2 land acquisition projects (Long Term)

19E: utilize CDBG funds to rehab 20 foreclosed properties

Planning

21A: fund 6 positions to administer Consolidated Plan programs

21B: provide funds to cover 5 units of indirect costs to support Consolidated Plan programs

21D: fund 1 fair housing activity

HOPWA

The City of Wichita does not administer HOPWA funds.

HOME

Produce 31 new owner units

Rehabilitate one existing owner unit

Provide homeownership assistance to 39 homebuyers

Antipoverty Strategy

The City of Wichita will continue to support the programs which are the primary focus of antipoverty strategies. Although not funded through the Consolidated Plan, the City's Career Development Office receives Community Services Block Grant funds. These and other financial resources are used to assist persons referred by the State Department of Social and Rehabilitation Services or those who self-refer,

to gain or improve their employment. This office also helps connect participants with support networks to prepare them for self-sufficiency. During a City reorganization in April, 2010, the Career Development Office was aligned within the Housing and Community Services Department.

The Wichita Housing Authority will also continue to offer the Family Self-Sufficiency program which is designed to help Housing Choice Voucher holders establish and reach self-sufficiency goals. This program's goal is to maintain a minimum of 160 families in the program.

The City will continue its partnership with the local Internal Revenue Service office to encourage families to apply for the earned income tax credit. And the City will refer clients to case managers who have received SSI/SSDI Outreach, Access and Recovery (SOAR) training so that they can receive assistance applying for Supplemental Security Income benefits.

NON-HOMELESS SPECIAL NEEDS HOUSING

The City of Wichita does not receive HOPWA funding as an entitlement grant. Thus, the needs of persons living with HIV/AIDS are addressed in the context of City programs which serve any special needs population.

The housing needs of special populations are addressed through the Wichita Housing Authority's Housing Choice Voucher program, specifically the Shelter Plus Care component. One of the partners in the Shelter Plus Care program is Positive Directions, which is an AIDS Service organization. Positive Directions staff makes referrals to the Housing Authority and when certificates are available, clients are housed with rent subsidies. Positive Directions provides case management support during the period the client is housed. This program will continue using federal funds made available through the Continuum of Care.

The Kansas Department of Health and Environment contracts with local service providers for delivery of services to this population using HOPWA funds. The City of Wichita is confident in the ability of these providers to work on behalf of their clients by locating suitable housing and providing appropriate supportive services. Following is an excerpt from the Kansas 2009-2013 Consolidated Plan which details the funding and service delivery system:

The University of Kansas School of Medicine-Wichita, Medical Practice Association (UKSM-W MPA), is the program sponsor for the Kansas HOPWA Program. In 1993 the UKSM-W MPA received federal funding to administer a statewide Ryan White, Part C, CARE Act program under the medical direction of Dr. Donna E. Sweet. The UKSM-W MPA HIV program provides primary care for 60 percent of the clients in the Kansas Ryan White Part BV program and over 80 percent of clients in Western, South central, and Southeast Kansas. The UKSM-W MPA HIV program will administer the payment of HOPWA housing assistance and other requests for assistance submitted through the Ryan White case management system.

PROGRAM INCOME AND CARRYOVER FUNDS

Program income is anticipated from the CDBG and HOME programs, and will be allocated as follows.

CDBG – Revolving Loan Program

In 1976, the City established a CDBG-funded Deferred Loan program for major home repair, and receives an average of \$25,000 per year from loan repayments. Once payments reach an amount sufficient to fund additional projects, the funds are transferred into the existing loan program account. It is anticipated that funds will be transferred in the 2011 program year as available and to meet needs identified in the Consolidated Plan. The transfer of funds will require approval by the City Council, in a public meeting.

CDBG – All Other Income

For all other program income, funds will be directed to increase funding in existing programs related to home repair and neighborhood capital improvements. Estimates will be developed prior to submission of the Third Program Year Action Plan.

HOME – Program Income

The HOME program anticipates receipt of approximately \$250,000 in program income during the 2010 program year. Funds will be allocated to existing CHDO set-aside, Housing Development Loan Program, and Boarded -Up Home program activities.

None of the preceding transactions will trigger a substantial amendment to the Consolidated Plan based on the amount of program income anticipated. It is understood that program income-funded activities will expend program income prior to drawing entitlement funds.

2011-2012 CONSOLIDATED PLAN ALLOCATION PROPOSED RECOMMENDATIONS March 7, 2011

CDBG - CAPITAL

	COMMUNITY DEVELOPMENT BLOCK GRANT Capital Projects	2010-2011 ALLOCATIONS	2011-2012 PROPOSAL REQUEST	2011-2012 GRC/STAFF RECOMMENDATION*	2011-2012 COUNCIL ALLOCATION
	Sidewalk Repair	\$186,519	N/A	\$213,809	
Total - Capital Projects		<u>\$186,519</u>	<u>\$0</u>	<u>\$213,809</u>	

CDBG - HOUSING

	COMMUNITY DEVELOPMENT BLOCK GRANT Housing Projects	2010-2011 ALLOCATIONS	2011-2012 PROPOSAL REQUEST	2011-2012 GRC/STAFF RECOMMENDATION*	2011-2012 COUNCIL ALLOCATION
	Office of Central Inspection Demolition and Clearance of Dangerous and Unsafe Buildings	\$171,000	N/A	\$171,000	
	Neighborhood Clean-ups	\$50,000	N/A	\$50,000	
	Housing and Community Services - NIS Administration, which is responsible for: CDBG-funded home repairs \$664,467, HOME Deferred home repairs \$35,000, Revolving Loan Program, Historic Revolving, Historic Deferred, Home Improvement Loan Program, and Inspection of all HOME-funded homebuyer properties	\$482,173	N/A	\$482,173	
	- Home Repair	\$664,467	N/A	\$664,467	
	- Rental Housing Loan Program	\$0	N/A	\$0	
Total - Housing Projects		<u>\$1,367,640</u>	<u>\$0</u>	<u>\$1,367,640</u>	

CDBG - NEIGHBORHOOD INITIATIVES

	COMMUNITY DEVELOPMENT BLOCK GRANT Neighborhood Stabilization	2010-2011 ALLOCATIONS	2011-2012 PROPOSAL REQUEST	2011-2012 GRC/STAFF RECOMMENDATION*	2011-2012 COUNCIL ALLOCATION
	Funds Available for Reallocation	\$0	N/A	\$0	
Total - Neighborhood Initiatives		<u>\$0</u>			

**All 2011-12 recommendations are based on staff analysis, Grants Review Committee recommendations and actual expenditure history.*

	COMMUNITY DEVELOPMENT BLOCK GRANT Public Services - CAP is \$1,163,310	2010-2011 ALLOCATIONS	2011-2012 PROPOSAL REQUEST	2011-2012 GRC/STAFF RECOMMENDATION*	2011-2012 COUNCIL ALLOCATION
	City Manager's Office - Neighborhood Assistance Program (DAB)	\$343,059	N/A	\$305,000	
	Housing and Community Services - Housing First Project Coordinator	\$63,605	N/A	\$50,000	
RFP	Women's Services	\$269,033	\$320,859	\$300,000	
	- Catholic Charities, Inc. - Harbor House	\$123,321	\$145,835	\$136,500	
	- YWCA of Wichita - Women's Crisis Center/Safehouse	\$145,712	\$175,024	\$163,500	
RFP	Youth Recreation and Enrichment	\$100,000	\$395,201	\$174,220	
	-YMCA - Middle School After School	\$92,000	\$170,780	\$104,253	
	- BBBS Leaders, Achievers, and Winners (LAW) Camp	\$8,000	\$0	\$0	
	- Boys & Girls Clubs	\$0	\$91,644	\$25,000	
	- Hope Street	\$0	\$52,662	\$0	
	- Rainbows United	\$0	\$41,220	\$38,472	
	- Urban League	\$0	\$30,000	\$0	
	- Wichita Dream Center	\$0	\$8,895	\$6,495	
RFP	Summer Youth Employment	\$213,186	\$170,780	\$170,780	
	- Saint Mark United Methodist - Life in Action	\$104,000	\$0	\$0	
	- YMCA - Job Prep	\$109,186	\$170,780	\$170,780	
	Total - Public Services	<u>\$1,357,916</u>	<u>\$815,620</u>	<u>\$1,000,000</u>	

CDBG - PROGRAM ADMINISTRATION

	COMMUNITY DEVELOPMENT BLOCK GRANT Program Administration – CAP is \$616,976	2010-2011 ALLOCATIONS	2011-2012 PROPOSAL REQUEST	2011-2012 GRC/STAFF RECOMMENDATION*	2011-2012 COUNCIL ALLOCATION
	Housing and Community Services - CDBG Indirect Costs	\$57,749	N/A	\$142,213	
	- CDBG Program Management	\$351,217	N/A	\$351,217	
	- Fair Housing Initiatives	\$10,000	N/A	\$10,000	
	Planning Department	\$122,871	N/A	\$112,710	
	- Historic Preservation Planning	\$97,161	N/A	\$87,000	
	- Mandated Consolidated Plan Activities	\$25,710	N/A	\$25,710	
	Total - Planning and Administration	<u>\$541,837</u>	<u>\$0</u>	<u>\$616,140</u>	
	GRAND TOTAL - CDBG	<u>\$3,453,912</u>	<u>\$815,620</u>	<u>\$3,197,589</u>	

HOME Investment Partnerships Program

	HOME INVESTMENT PARTNERSHIPS PROGRAM Projects	2010-2011 ALLOCATIONS	2011-2012 PROPOSAL REQUEST	2011-2012 GRC/STAFF RECOMMENDATION*	2011-2012 COUNCIL ALLOCATION
	Housing and Community Services				
	- HOME Investment Partnership Administration (Includes \$10,716 for City Indirect Costs)	\$182,679	N/A	\$182,679	
	- HOME Operating Funds for CHDO's	\$50,000	N/A	\$60,000	
	- HOMEownership 80 Program	\$590,153	N/A	\$649,111	
	- Boarded-up House Program	\$293,927	N/A	\$200,000	
	- Housing Development Loan Program	\$400,000	N/A	\$400,000	
	- Deferred Loan Program	\$35,000	N/A	\$35,000	
Total HOME Projects		<u>\$1,551,759</u>	<u>\$0</u>	<u>\$1,526,790</u>	

	HOME INVESTMENT PARTNERSHIPS PROGRAM CHDO Set Aside Projects	2010-2011 ALLOCATIONS	2011-2012 PROPOSAL REQUEST	2011-2012 GRC/STAFF RECOMMENDATION*	2011-2012 COUNCIL ALLOCATION
	CHDO Set Aside	\$275,031	\$336,760**	\$339,049**	
	Mennonite Housing Rehab Services (MHRS)				
	- Single Family Home Development	\$146,890	\$175,000	\$176,144	
	Power CDC				
	- Single Family Home Development	\$128,141	\$161,760	\$162,905	
Total CHDO Set Aside Projects		\$275,031	\$336,760	\$339,049	
Subtotal - HOME & CHDO Set Aside Projects		<u>\$1,826,790</u>	<u>\$336,760</u>	<u>\$1,865,839</u>	
GRAND TOTAL - HOME		<u>\$1,826,790</u>	<u>\$336,760</u>	<u>\$1,865,839</u>	

*2011-12 Recommendation is based on staff analysis, Grants Review Committee recommendations and actual expenditure history.

**This amount includes \$39,049.22 re-allocated from prior year unspent CHDO funds

EMERGENCY SHELTER GRANT PROJECTS

	EMERGENCY SHELTER GRANT	2010-2011 ALLOCATIONS	2011-2012 PROPOSAL REQUEST	2011-2012 GRC/STAFF RECOMMENDATION*	2011-2012 COUNCIL ALLOCATION
	Emergency Shelter Grant - Final Allocation	\$125,133	\$125,133	\$125,133	
RFP	Essential Services - Maximum Allocation (30%)	\$37,540	\$47,535	\$32,286	
	- Catholic Charities - Anthony Family Shelter	\$6,238	\$6,277	\$6,277	
	- Inter-Faith Ministries - Inter-Faith Inn	\$0	\$4,258	\$869	
	- Inter-Faith Ministries - Safe Haven	\$1,046	\$2,000	\$0	
	- Salvation Army - Emergency Lodge	\$0	\$0	\$0	
	- United Methodist Open Door	\$30,256	\$35,000	\$25,140	
RFP	Maintenance and Operations	\$81,463	\$87,184	\$66,591	
	- Catholic Charities - Anthony Family Shelter	\$23,530	\$23,491	\$18,457	
	- Catholic Charities - Harbor House	\$10,678	\$10,678	\$8,870	
	- Inter-Faith Ministries - Inter-Faith Inn	\$23,410	\$21,924	\$19,451	
	- Inter-Faith Ministries - Safe Haven	\$0	\$6,755	\$0	
	- Salvation Army - Emergency Lodge	\$19,552	\$20,000	\$16,246	
	- YWCA - Women's Crisis Center	\$4,293	\$4,336	\$3,567	
RFP	Homeless Prevention - Maximum Allocation (30%)	\$0	\$20,000	\$20,000	
	- Center of Hope - Rent Assistance	\$0	\$20,000	\$20,000	
	Administration - Maximum Allocation (5%)	\$6,130	\$6,256	\$6,256	
	- Housing & Community Services Department - ESG Administration	\$6,130	N/A	\$4,880	
	- City Indirect Cost	\$0	N/A	\$1,376	
GRAND TOTAL - ESG		<u>\$125,133</u>	<u>\$154,719</u>	<u>\$125,133</u>	

*2011-12 Recommendation based on citizen feedback, staff analysis, and Grant Review Committee recommendations.



City of Wichita
City Council
March, 2011

Carl Brewer, Mayor
Jeff Longwell, District 5 and Vice Mayor
Paul Gray, District 4
Janet Miller, District 6
Sue Schlapp, District 2
Roger Smith, District 3
Lavonta Williams, District 1